

# Profiting from 340B:

Understanding the Problems and Abuse of the 340B Drug Pricing Program

# The case for reforming 340B

- Out of control growth
- Not achieving its purpose
- Incentivizes the use of more expensive medicines
- Shifts drug costs to non 340B patients
- Incentivizes unwarranted consolidation of medical practices.

**These inefficiencies are worsening the quality of the  
U.S. health care system**

# 340B's Purpose

- Ensure at-risk patients have access to needed medicines
- Fix snafu created by 1990 Medicaid Drug Rebate Program
  - Medicaid “best price” requirement eliminated company charitable programs to safety-net providers
  - 340B was implemented to improve the availability of medicines to safety-net facilities that serve vulnerable populations who lost access
  - Intention: reduce cost of outpatient drugs for true-safety net facilities serving large numbers of uninsured or vulnerable patients
  - Discounts can be upwards of 50% or more

# The 340B Discount: A Simplified Example

Drug price	-\$1,000
<u>340B Discount</u>	<u>-50%</u>
Cost to 340B Institution	-\$ 500
<u>Reimbursement from Insurer</u>	<u>+\$1,000</u>
Net Income to 340B Institution	+\$ 500

Eligibility based on institution not patient

# Out of Control Growth

- 340B discounted purchases grew 27.1% between 2014 and 2020 compared to 5% growth in manufacturers' net revenues\*

## 340B DRUG PRICING PROGRAM, PURCHASES BY COVERED ENTITIES



Source: Drug Channels Institute estimates based on data from Health Resources and Services Administration and IQVIA. Dollar figures in billions. Purchases exclude sales made directly to healthcare institutions by manufacturers and some sales by specialty distributors. Data for purchases at discounted prices show value of purchases at or below the discounted 340B ceiling prices.

Published on Drug Channels ([www.DrugChannels.net](http://www.DrugChannels.net)) on June 16, 2021.

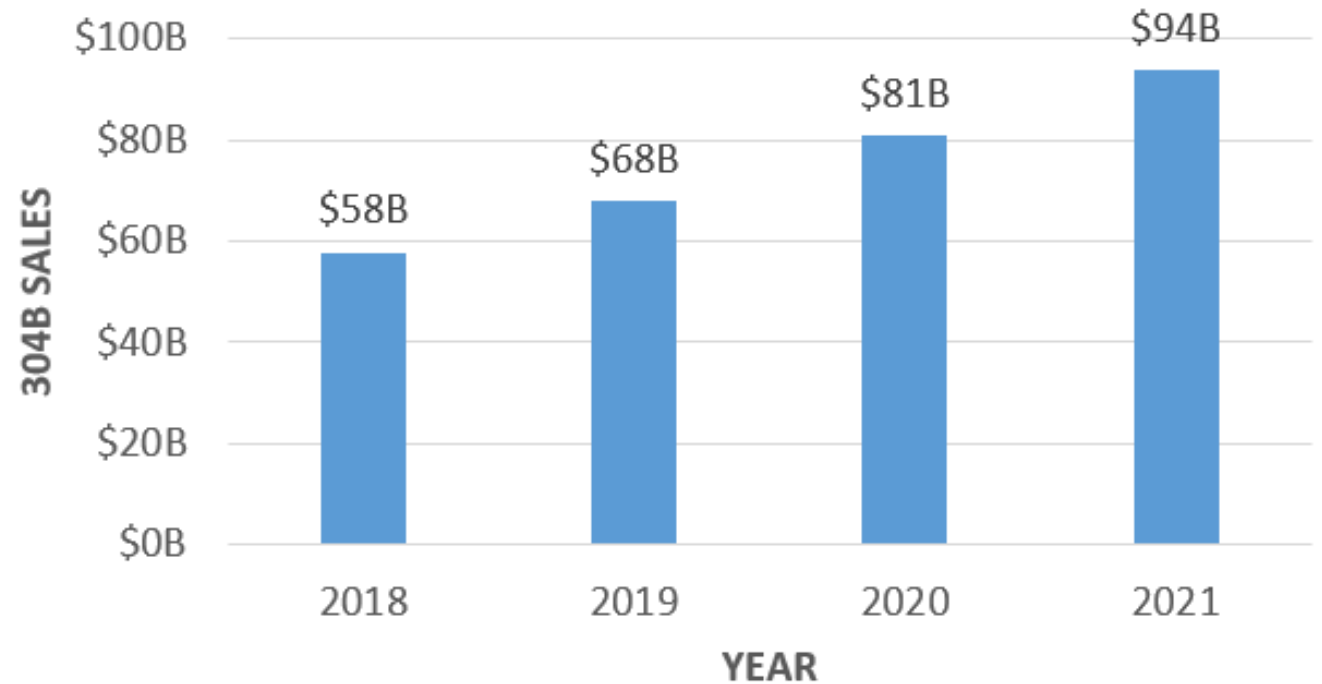


\* Growth measured as the compound average growth rate (CAGR)

<https://www.drugchannels.net/2021/06/exclusive-340b-program-soared-to-38.html>

# Out of Control Growth

- In 2021, 340B program sales reached \$93.6 billion or 14% of total pharmaceutical sales of \$668.3 billion



Source: IQVIA

<https://www.iqvia.com/locations/united-states/blogs/2022/04/340b-program-continues-to-grow-while-contract-pharmacy-restrictions-take-effect#:~:text=In%202021%2C%20340B%20program%20sales,%25%20growth%20in%202020%2C%20respectively.>

# Out of Control Growth

- Between 2010 and 2020:
  - Covered entities grew 50% (3,600 to more than 5,000)
  - The number of contract pharmacy sites grew seven-fold
  - Expansion of Medicaid and relaxation of limits on contract pharmacies fueled expansion

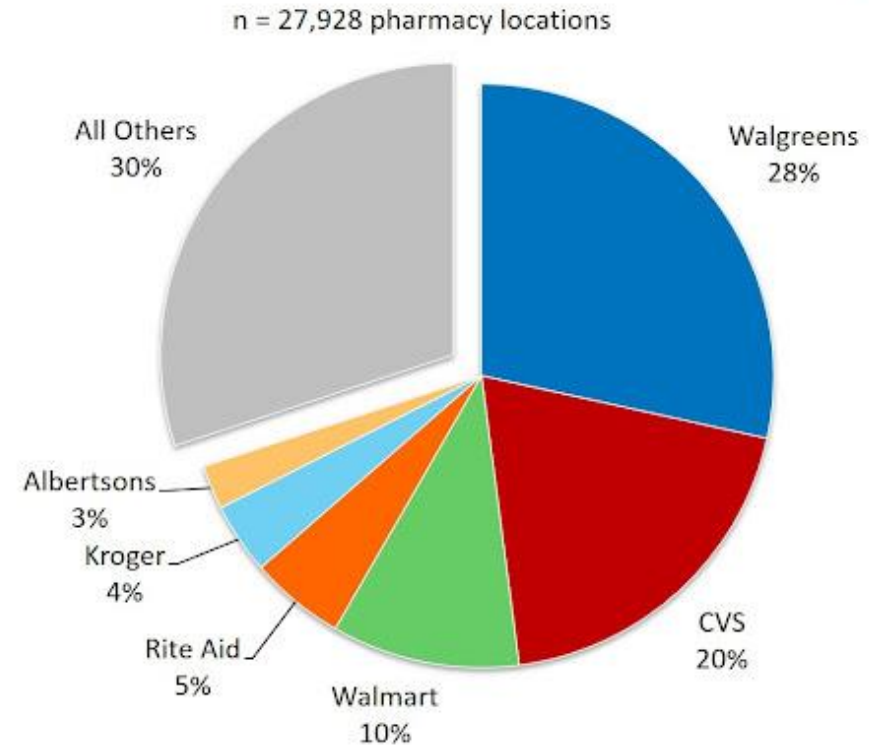


<https://www.iqvia.com/locations/united-states/blogs/2021/04/340b-drug-discount-program-growth-drivers>

Not Achieving  
Its Purpose

- Unique contract pharmacy locations grew from 1,300 as of January 2010 to 27,928 unique locations as of July 2020

### 340B Contract Pharmacy Locations, by Company, 2020



Source: Drug Channels Institute analysis of OPA Daily Contract Pharmacy Database. Data show number of unique contract pharmacy locations as of July 1, 2020. Company totals are computed from combined banners (store names) in the database.

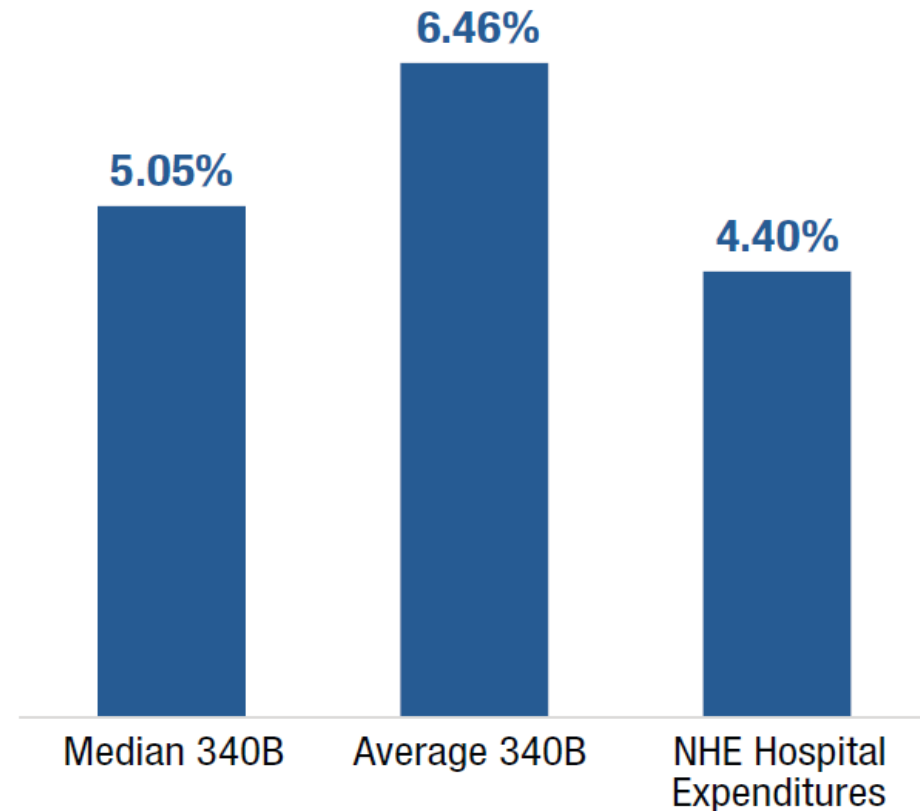
Published on Drug Channels ([www.DrugChannels.net](http://www.DrugChannels.net)) on July 14, 2020.





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## Average Annual Revenue Growth All Hospitals versus Sample of 340B Hospitals, 2010 – 2019

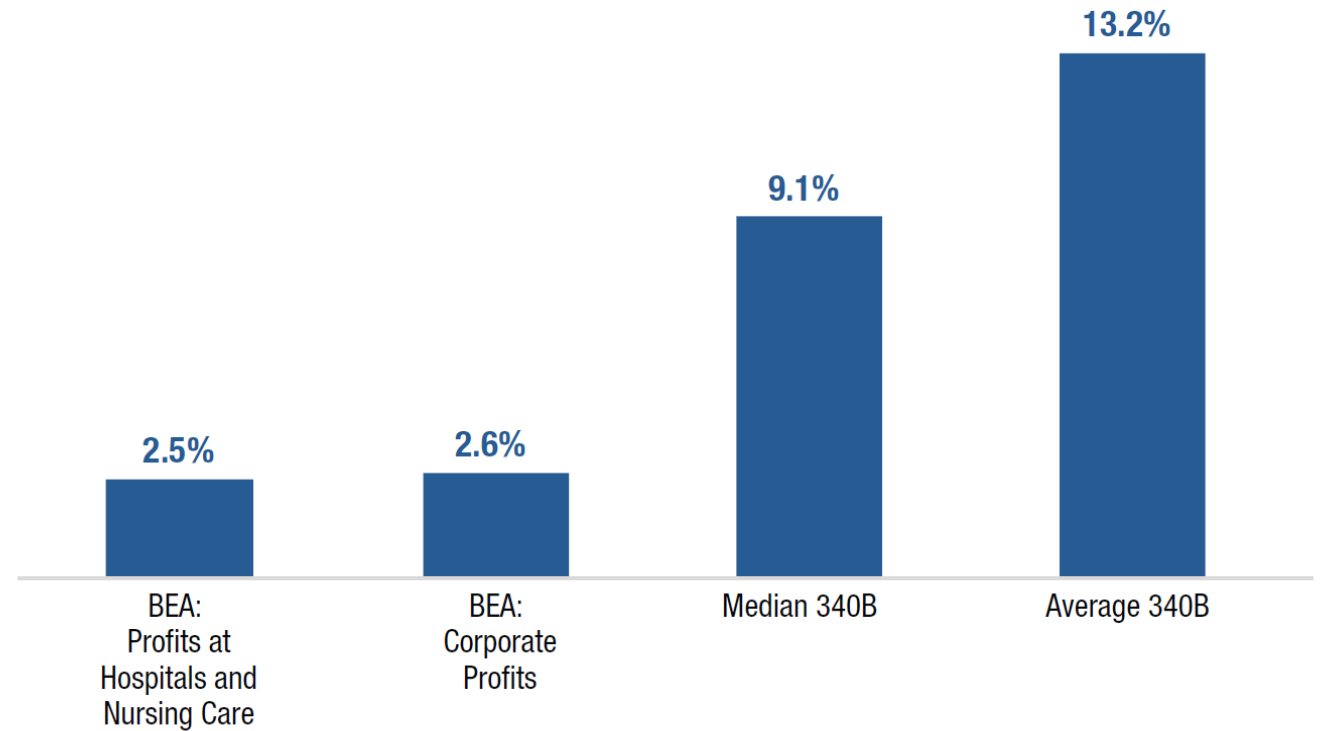


Source: Winegarden W "Profiting from 340B, PRI , November 2021  
Author calculations based on CMS Medicare Hospital Cost Report Data and individual hospital 990 filings  
Sample of 25 large hospitals

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## Average Annual Profit Growth

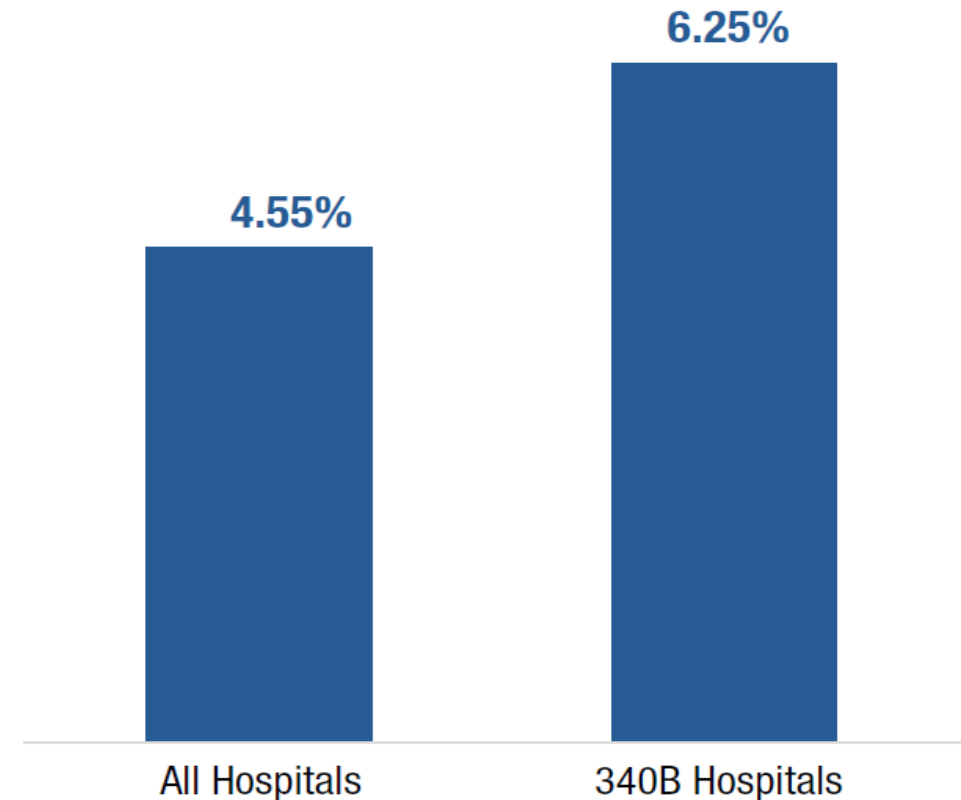
All Hospitals versus Sample of 340B Hospitals, 2010 – 2019



Source: Winegarden W "Profiting from 340B, PRI , November 2021  
Author calculations based on CMS Medicare Hospital Cost Report Data and individual hospital 990 filings  
Sample of 25 large hospitals

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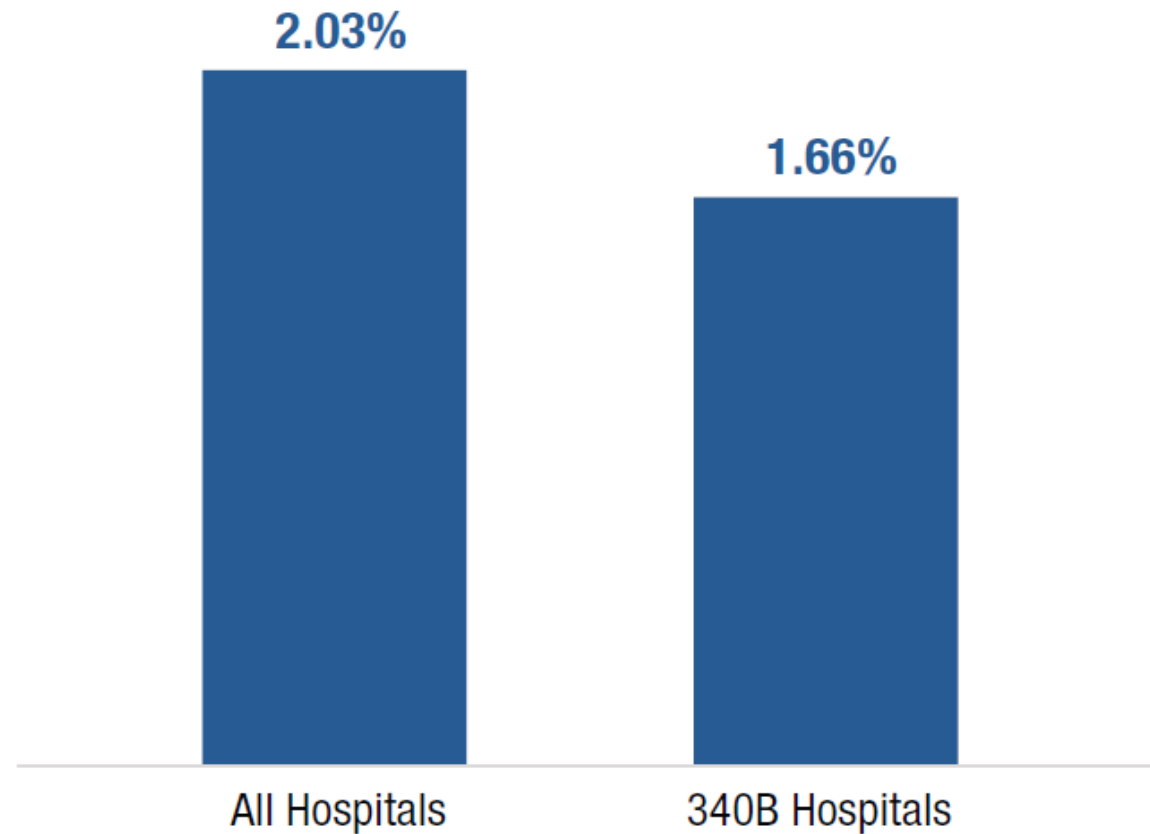
## Net Income as a Percentage of Net Patient Revenues All Hospitals versus 340B Hospitals, 2017



Source: Winegarden W "Profiting from 340B, PRI , November 2021  
Author calculations based on CMS Medicare Hospital Cost Report Data  
Health Resources & Services Administration, Office of Pharmacy Affairs 340B OPAIS

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## Charity Care as a Percentage of Net Patient Revenues All Hospitals versus 340B Hospitals, 2017



Source: Winegarden W "Profiting from 340B, PRI , November 2021  
Author calculations based on CMS Medicare Hospital Cost Report Data  
Health Resources & Services Administration, Office of Pharmacy Affairs 340B OPAIS

# Incentivizes High-Cost Medicines

- 340B Profit Loophole:
  - Once hospital designated 340B, can sell the medicine to all patients regardless of their income and insurance status
  - 340B discounts are a percentage of a drug's cost
  - Hospitals earn more revenue when prescribe most expensive drug possible

**More expensive medicines generate larger dollar spread between discounted 340B price and the reimbursed amount**

# Incentivizes High-Cost Medicines

According to the GAO

*“there is a financial incentive at hospitals participating in the 340B program to prescribe more drugs or more expensive drugs to Medicare beneficiaries. ...*

*on average, beneficiaries at 340B DSH hospitals were either prescribed more drugs or more expensive drugs than beneficiaries at the other hospitals in GAO’s analysis.”*

*For example, in 2012, average per beneficiary spending at 340B DSH hospitals was \$144, compared to approximately \$60 at non-340B hospitals. **The differences did not appear to be explained by the hospital characteristics GAO examined or patients’ health status.**”*

# Inequitable Drug Cost Shifting

The GAO (2011),

*“as the number of covered entities enrolled in the 340B program increases and more drugs are purchased at 340B prices, there is the potential for unintended consequences, such as cost-shifting to other parts of the health care system.”*

“Drug Pricing: Manufacturer Discounts in the 340B Program Offer Benefits, but Federal Oversight Needs Improvement” Government Accountability Office, September, GAO-11-836.

# Inequitable Drug Cost Shifting

*“the scope of the 340B program is currently so vast ...that their prices are probably driven up for all consumers. ... Better targeting of the 340B program might improve affordability for patients in need while lowering prices for other payers.”*

<http://www.nejm.org/doi/full/10.1056/NEJMp1515068?rss=searchAndBrowse&#t=article>



# Unwarranted Consolidation of Medical Practices

- Under 340B program rules:
  - Independent physician offices not eligible for discounts
  - Hospital outpatient departments and their *offsite outpatient facilities* are eligible.

*“The 340B Program has been associated with hospital–physician consolidation in hematology–oncology and with more hospital-based administration of parenteral drugs in hematology–oncology and ophthalmology.”*

*Source: Consequences of the 340B Drug Pricing Program, New England Journal of Medicine*

# Complexity Causes Unintended Consequences

- Reforms to rein in the program include:
  - Require 340B healthcare providers and hospital systems serve the intended low-income populations
  - Ensure that patients directly benefit from the financial discounts when receiving their medications
  - Restrict the scale and scope of the contract pharmacy program
  - Restrict expansion to medically underserved areas
  - Require transparency – hospitals should have to disclose their 340B revenues